

### ***Commission Recommendation***

The Commission finds the Secretary of Defense deviated substantially from final criteria 1 and 4. Therefore, the Commission recommends the following: U.S. Army Garrison, Selfridge will remain open. The Commission finds this recommendation is consistent with the force-structure plan and final criteria.

### **Aviation-Troop Command, Missouri**

***Category: Leases***

***Mission: Logistics support***

***One-time Cost: \$152.1 million***

***Savings: 1996-01: \$31.3 million***

***Annual: \$56.0 million***

***Return on Investment: 2001 (3 years)***

***FINAL ACTION: Disestablish***

### ***Secretary of Defense Recommendation***

Disestablish Aviation-Troop Command (ATCOM), and close by relocating its missions/functions as follows:

- Relocate Aviation Research, Development & Engineering Center; Aviation Management; and Aviation Program Executive Offices to Redstone Arsenal, Huntsville, AL, to form the Aviation & Missile Command.
- Relocate functions related to soldier systems to Natick Research, Development, Engineering Center, MA, to align with the Soldier Systems Command.
- Relocate functions related to materiel management of communications-electronics to Fort Monmouth, NJ, to align with Communications-Electronics Command.
- Relocate automotive materiel management functions to Detroit Arsenal, MI, to align with Tank-Automotive and Armaments Command.

### ***Secretary of Defense Justification***

In 1993, the Commission suggested that DoD direct the Services to include a separate category for leased facilities to ensure a bottom-up review of leased space. The Army has conducted a review of activities in leased space to identify opportunities for relocation onto military installations. Because of the cost of leasing, the Army's goal is to minimize leased space, when feasible, and maximize the use of government-owned facilities.

In 1991, the Commission approved the merger of Aviation Systems Command and Troop Systems

Command (ATCOM). It also recommended that the Army evaluate the relocation of these activities from leased space to government-owned facilities and provide appropriate recommendations to a subsequent Commission. In 1993, the Army studied the possibility of relocating ATCOM to a military installation and concluded it would be too costly. It is evident that restructuring ATCOM now provides a financially attractive opportunity to relocate.

Significant functional efficiencies are also possible by separating aviation and troop support commodities and relocating these functions to military installations. The aviation support functions realign to Redstone Arsenal to form a new Aviation & Missiles Command. The troop support functions realign to Natick, MA to align with the new Soldier Systems Command.

This recommendation preserves crucial research and development functions while optimizing operational efficiencies. Moving elements of ATCOM to Natick and Redstone Arsenal improves the synergistic effect of research, development and engineering, by facilitating the interaction between the medical, academic, and industrial communities already present in these regions. Vacating the St. Louis lease will collocate/consolidate similar life cycle functions at military installations for improved efficiencies and effectiveness.

### ***Community Concerns***

The community contends the Army did not conduct a military value assessment of leased facilities, which is a substantial deviation from DoD policy. The community believes the civilian personnel eliminations were overstated because, (1) too many mission support positions were eliminated, (2) positions required for area support in St. Louis were eliminated, (3) the number of base operation support positions at the gaining installations is understated, and (4) the Army counted force structure reductions as savings. The community also believes the Army failed to comply with its Stationing Strategy which states consolidations should increase efficiency and reduce overhead. According to the community, transfer of ATCOM's functions to the proposed receiving bases would increase the Army's overhead costs. The community believes the Army could achieve significant savings if they moved activities from leased space in Huntsville, Alabama to Redstone Arsenal. The community also argued the cost to establish Soldier System Command should have been

included. Finally, the General Services Administration contends the recommendation would significantly increase the cost to the government, because they would have to close the St. Louis facility and relocate the remaining tenants.

### ***Commission Findings***

The Commission found the Army did a military value assessment of the Aviation-Troop Command, and, although the process was different than the one used for the other installation categories, all leased facilities were analyzed equally. The Commission found the personnel savings were not overstated to the degree stated by the community, although the Commission did reduce the number of civilian position eliminations for planned force-structure changes. The personnel savings represent a 21 percent reduction in personnel, which can be achieved by merging Aviation-Troop Command and Missile Command. The Commission found the community incorrectly counted force-structure reductions in the Program Executive Office-Aviation and Systems Integrated Management Activity as base closure savings.

The Commission found disestablishing Aviation-Troop Command, and realigning its functions, to military organizations with similar life-cycle functions is consistent with the Army's Stationing Strategy. The Commission found the recommendation will reduce base operating costs by \$7.4 million.

The Commission also found the savings from realigning ATCOM are much greater than moving activities from leased space in Huntsville, Alabama, onto Redstone Arsenal. The Army is moving some activities in leased space in Huntsville onto existing space at Redstone Arsenal, as well as consolidating into fewer leased facilities. These actions will save \$2.1 million annually.

Finally, the Commission found the Army did not consider the total cost to the government from relocating ATCOM. According to General Services Administration (GSA) officials, they can not back-fill the 700,000 square feet of space, so the remaining tenants will be relocated. GSA estimated it will cost \$11.1 million to relocate the tenants, and they will incur rent increase of \$3.8 million annually. Even when these costs are included, and total cost to the government is considered, the Commission found the recommendation of the Secretary of Defense still provided significant savings.

### ***Commission Recommendation***

The Commission finds the Secretary of Defense did not deviate substantially from the force-structure plan and final criteria. Therefore, the Commission recommends the following: disestablish Aviation-Troop Command (ATCOM), and close by relocating its mission/functions as follows: relocate Aviation Research, Development & Engineering Center; Aviation Management; and Aviation Program Executive Offices to Redstone Arsenal, Huntsville, Alabama, to form the Aviation & Missile Command. Relocate functions related to soldier systems to Natick Research, Development, Engineering Center, Massachusetts, to align with the Soldier Systems Command. Relocate functions related to materiel management of communications-electronics to Fort Monmouth, New Jersey, to align with Communications-Electronics Command. Relocate automotive materiel management functions to Detroit Arsenal, Michigan, to align with Tank-Automotive and Armaments Command.

### **Fort Missoula, Montana**

*Category: Minor Installation*

*Mission: Provides administration, maintenance, and logistics support to Reserve Components*

*One-time Cost: \$0.4 million*

*Savings: 1996-2001: \$0.6 million*

*Annual: \$0.2 million*

*Return on Investment: 1998 (2 years)*

**FINAL ACTION:** Close

### ***Secretary of Defense Recommendation***

Close Fort Missoula, except an enclave for minimum essential land and facilities to support the Reserve Component units.

### ***Secretary of Defense Justification***

Fort Missoula consists of approximately 35 acres and 180,000 square feet of facilities. It provides administration, supply, training, maintenance, logistics support to Reserve Component forces. The post also provides facilities for the United States Forest Service. Fort Missoula has land and facilities excess to the Army's requirements. Closing Fort Missoula will save base operations and maintenance funds and provide reuse opportunities for approximately 25 acres. The Army intends to continue to license buildings and land currently occupied by the Army National Guard.