

FORT MONMOUTH, NEW JERSEY (ARMY RECOMMENDATION)

SECRETARY OF DEFENSE RECOMMENDATION

Close Fort Monmouth, NJ. Relocate the US Army Military Academy Preparatory School to West Point, NY. Relocate the Joint Network Management System Program Office to Fort Meade, MD. Relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablish them as Defense Logistics Agency Inventory Control Point functions; relocate the procurement management and related support functions for depot level repairables to Aberdeen Proving Ground, MD, and designate them as Inventory Control Point functions, detachment of Defense Supply Center Columbus, OH, and relocate the remaining integrated materiel management, user, and related support functions to Aberdeen Proving Ground, MD. Relocate Information Systems, Sensors, Electronic Warfare, and Electronics Research and Development & Acquisition (RDA) to Aberdeen Proving Ground, MD. Relocate the elements of the Program Executive Office for Enterprise Information Systems and consolidate into the Program Executive Office, Enterprise Information Systems at Fort Belvoir, VA.

Realign Fort Belvoir, VA, by relocating and consolidating Sensors, Electronics, and Electronic Warfare Research, Development and Acquisition activities to Aberdeen Proving Ground, MD, and by relocating and consolidating Information Systems Research and Development and Acquisition (except for the Program Executive Office, Enterprise Information Systems) to Aberdeen Proving Ground, MD.

Realign Army Research Institute, Fort Knox, KY, by relocating Human Systems Research to Aberdeen Proving Ground, MD.

Realign Redstone Arsenal, AL, by relocating and consolidating Information Systems Development and Acquisition to Aberdeen Proving Ground, MD.

Realign the PM Acquisition, Logistics and Technology Enterprise Systems and Services (ALTESS) facility at 2511 Jefferson Davis Hwy, Arlington, VA, a leased installation, by relocating and consolidating into the Program Executive Office, Enterprise Information Systems at Fort Belvoir, VA.

SECRETARY OF DEFENSE JUSTIFICATION

The closure of Fort Monmouth allows the Army to pursue several transformational and BRAC objectives. These include: consolidating training to enhance coordination, doctrine development, training effectiveness, and improve operational and functional efficiencies, and consolidating RDA and T&E functions on fewer installations. Retain DoD installations with the most flexible capability to accept new missions. Consolidate or collocate common business functions with other agencies to provide better level of services at a reduced cost.

The recommendation relocates the US Army Military Academy Preparatory School to West Point, NY, and increases training to enhance coordination, doctrine development, training effectiveness and improve operational and functional efficiencies.

The recommendation establishes a Land C4ISR Lifecycle Management Command (LCMC) to focus technical activity and accelerate transition. This recommendation addresses the transformational objective of Network Centric Warfare. The solution of the significant challenges of realizing the potential of Network Centric Warfare for land combat forces requires integrated research in C4ISR technologies (engineered

networks of sensors, communications, information processing), and individual and networked human behavior. The recommendation increases efficiency through consolidation. Research, Development and Acquisition (RDA), Test and Evaluation (T&E) of Army Land C4ISR technologies and systems is currently split among three major sites—Fort Monmouth, NJ, Fort Dix, NJ, Adelphi, MD, and Fort Belvoir, VA, and several smaller sites, including Redstone Arsenal and Fort Knox. Consolidation of RDA at fewer sites achieves efficiency and synergy at a lower cost than would be required for multiple sites.

This action preserves the Army's "commodity" business model by near collocation of Research, Development, Acquisition, and Logistics functions. Further, combining RDA and T&E requires test ranges, which cannot be created at Fort Monmouth.

The closure of Fort Monmouth and relocation of functions that enhance the Army's military value, is consistent with the Army's Force Structure Plan, and maintains adequate surge capabilities. Fort Monmouth is an acquisition and research installation with little capacity to be utilized for other purposes. Military value is enhanced by relocating the research functions to under-utilized and better equipped facilities; by relocating the administrative functions to multipurpose installations with higher military and administrative value; and by co-locating education activities with the schools they support. Utilizing existing space and facilities at the gaining installations maintains both support to the Army Force Structure Plan and capabilities for meeting surge requirements.

COMMUNITY CONCERNS

The communities surrounding Fort Monmouth, NJ as well as many elected officials, maintained that a significant number of current civilian employees would not move to Aberdeen Proving Grounds, MD, creating a serious "brain drain" for the Land C4ISR mission. They further claim that Aberdeen Proving Grounds has virtually no existing C4ISR mission or capability. Advocates for Fort Monmouth questioned the availability of qualified personnel for technical jobs at other locations. They believed a move would have detrimental effects on all of the programs underway at Fort Monmouth, and could potentially harm soldiers involved in wartime operations in Iraq and Afghanistan. The community disputed DoD's justifications that test and evaluation activities were limited by Fort Monmouth's small size, and claimed that established and growing relationships with the nearby Fort Dix-McGuire AFB-Navy Lakehurst complex overcame any constraints on future mission activities. Some advocates went further and urged the Commission to consider realigning Fort Monmouth, converting it into an enclave, and merging it with Dix-McGuire-Lakehurst. There was also concern that closure would have a significant negative impact upon the local retiree and veterans' community, as well as the economy of that portion of NJ.

COMMISSION FINDINGS

The Commission found that moving the Night Vision and Electronic Sensors Directorate (known as the Night Vision Laboratory) and the Program Manager Night Vision/Reconnaissance, Surveillance and Target Acquisition (PM NV/RSTA) at Fort Belvoir would add costs and risks to important ongoing programs.

Next, the Commission found that loss of some intellectual capital is a concern and is to be expected in this closure, and agreed with the Department's view of this as an implementation challenge that must be managed with careful planning and sequencing. The Department pointed out that there is a nationally recognized science and technology workforce in Maryland containing the highest percentage of professional and technical workers (about 24 percent).

The Commission concluded that adverse effects of moving existing programs could be managed over the six-year implementation period by properly sequencing the movement of programs to ensure no loss in service, or by providing temporary redundant or duplicative capabilities as necessary to ensure continuous and uninterrupted program integrity. The Commission was also told by the Secretary of the Army that under no circumstances would the Army permit the move to sacrifice or shortchange ongoing C4ISR support and services to warfighters in the field. While the Commission accepted this pledge, and agreed with the Department's position, the critically important nature of the missions resulted in the Commission adding modifying language to ensure that the intent of both the Department and the Commission would

be clearly understood by future Secretaries and other leadership during the implementation period. A reporting requirement was also added so Congress could exercise the necessary independent oversight to make sure the Commission's intent was faithfully implemented by the Department. The Commission also believes Congress' oversight on this issue may benefit from review by the Government Accountability Office.

Last, to ensure that all parties correctly understand which organizations remain at Fort Belvoir and which move to Aberdeen Proving Grounds, the following Unit Identification Code (UIC) level of detail is provided.

1. The following organizations remain at Fort Belvoir under this recommendation as amended:

<u>UIC</u>	<u>UIC Description</u>
W4G828	NVESD (Night Vision Lab)
W6DP02	PM NV/RSTA

2. The following organizations move from Fort Belvoir to Aberdeen Proving Ground under this recommendation as amended:

<u>UIC</u>	<u>UIC Description</u>
W4FH10	USA SOFTWARE ENG CTR
W4GV75	OFC HQ CECOM
W27P5A	MGR USA AAESA, PEO SOLDIER
W27P8A	MGR USA AAESA, PEO SOLDIER
W4G875	CTR RD&E CTR
W27P26	PEO CT3

COMMISSION RECOMMENDATIONS

The Commission found that the Secretary of Defense substantially deviated from final selection criteria 1, 2, 3, 4, 5 and 7, and the Force Structure Plan. Therefore, the Commission recommends the following:

Close Fort Monmouth, NJ. Relocate the US Army Military Academy Preparatory School to West Point, NY. Relocate the Joint Network Management System Program Office to Fort Meade, MD. Relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablish them as Defense Logistics Agency Inventory Control Point functions; relocate the procurement management and related support functions for depot-level repairables to Aberdeen Proving Ground, MD, and designate them as Inventory Control Point functions, detachment of Defense Supply Center Columbus, OH, and relocate the remaining integrated materiel management, user, and related support functions to Aberdeen Proving Ground, MD. Relocate Information Systems, Sensors, Electronic Warfare, and Electronics Research and Development & Acquisition (RDA) to Aberdeen Proving Ground, MD. Relocate the elements of the Program Executive Office for Enterprise Information Systems and consolidate into the Program Executive Office, Enterprise Information Systems at Fort Belvoir, VA.

Realign Fort Belvoir, VA, by relocating and consolidating Sensors, Electronics, and Electronic Warfare Research, Development and Acquisition activities to Aberdeen Proving Ground, MD, except the Night Vision and Electronic Sensors Directorate (the Night Vision Lab) and the Project Manager Night Vision/Reconnaissance, Surveillance and Target Acquisition (PM NV/RSTA), and by relocating and consolidating Information Systems Research and Development and Acquisition (except for the Program Executive Office, Enterprise Information Systems) to Aberdeen Proving Ground, MD.

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The Secretary of Defense shall submit a report to the Congressional Committees of Jurisdiction that movement of organizations, functions, or activities from Fort Monmouth to Aberdeen Proving Ground will be accomplished without disruption of their support to the Global War on Terrorism or other critical contingency operations and that safeguards exist to ensure that necessary redundant capabilities are put in place to mitigate potential degradation of such support, and to ensure maximum retention of critical workforce.

The Commission found that this change and the recommendation as amended are consistent with the final selection criteria and the Force Structure Plan. The full text of this and all Commission recommendations can be found in Appendix Q.