

DETROIT ARSENAL, MICHIGAN (ARMY RECOMMENDATION - UNITED STATES ARMY GARRISON MICHIGAN, SELFRIDGE)

SECRETARY OF DEFENSE RECOMMENDATION

Close United States Army Garrison Michigan at Selfridge, which is located on Selfridge Air National Guard Base. Retain an enclave to support the Dynamic Structural Load Simulator (Bridging) Laboratory and the Water Purification Laboratory on Selfridge.

SECRETARY OF DEFENSE JUSTIFICATION

This recommendation closes the US Army Garrison Michigan (USAG-M) at Selfridge, which is located on federally owned property at Selfridge Air National Guard Base. USAG-M at Selfridge is the primary provider of housing and other support and services to certain military personnel and their dependents located in the Detroit area. Sufficient housing is available in the Detroit Metropolitan area to support military personnel stationed in the area. Closing USAG-Michigan at Selfridge avoids the cost of continued operation and maintenance of other unnecessary support facilities. A Bridging Lab and Water Purification Lab located on Selfridge, which are part of the Tank Automotive Army Research and Development Center at Detroit Arsenal, will be retained and enclaved. Six garrison personnel (Garrison Commander and staff) will be relocated to Detroit Arsenal. This recommendation enhances military value, supports the Army's Force Structure Plan, and maintains sufficient surge capability to address unforeseen requirements.

COMMUNITY CONCERNS

The community asks that the Army land be transferred to the Air Force when the Army's activities cease to preclude private development that could lead to encroachment problems for the flight mission. They also expressed concern that the loss of housing areas, lodging operation, post exchange, commissary, and other Garrison activities would have a negative impact on recruiting and retention for the remaining units, and would negatively affect the retiree and veterans' community as well.

COMMISSION FINDINGS

The Commission carefully considered the community's expressed concerns that closure of the Army Garrison Activity creates the potential for future encroachment that could affect the continuing flying mission at Selfridge Air National Guard Base. The Commission found that the BRAC implementation screening process provides sufficient protections from development and possible encroachment. Federal and state agencies, – such as the US Air Force, US Air Force Reserve, National Guard Bureau, Michigan Air National Guard, or other federal or state agencies – have the opportunity to claim this land during the federal screening process. The Commission found that this, and community concerns for the effects of withdrawal of services provided by the Army Garrison, did not rise to the level of a substantial deviation.

COMMISSION RECOMMENDATIONS

The Commission found the Secretary's recommendation consistent with the final selection criteria and force structure plan. Therefore, the Commission approved the recommendation of the Secretary.

DETROIT ARSENAL, MICHIGAN (JOINT CROSS SERVICE GROUP – SUPPLY AND STORAGE; COMMODITY MANAGEMENT PRIVATIZATION)

SECRETARY OF DEFENSE RECOMMENDATION

Realign Detroit Arsenal, MI, by relocating the supply contracting function for tires to the Inventory Control Point at Defense Supply Center Columbus, OH, and disestablishing all other supply functions for tires.

Realign Hill Air Force Base, UT, as follows: relocate the supply contracting function for tires to the Inventory Control Point at Defense Supply Center Columbus, OH; disestablish all other supply functions for tires; and disestablish the storage, and distribution functions for tires, packaged petroleum, oils, and lubricants, and compressed gases.

Realign Naval Support Activity, Mechanicsburg, PA, by relocating the supply contracting function for packaged petroleum, oils, and lubricants to the Inventory Control Point at Defense Supply Center, Richmond, VA, and disestablishing all other supply functions for packaged petroleum, oils, and lubricants.

Realign Defense Supply Center, Richmond, VA, by disestablishing storage and distribution functions for tires, and the supply, storage, and distribution functions for packaged petroleum, oils, and lubricants, and compressed gases. Retain the supply contracting function for packaged petroleum, oils, and lubricants, and compressed gases.

Realign Defense Supply Center Columbus, OH, Tobyhanna Army Depot, PA, Defense Distribution Depot Susquehanna, PA, Naval Station Norfolk, VA, Marine Corps Air Station Cherry Point, NC, Marine Corps Logistics Base, Albany, GA, Robins Air Force Base, GA, Anniston Army Depot, AL, Naval Air Station Jacksonville, FL, Tinker Air Force Base, OK, Corpus Christi Army Depot, TX, Naval Station Bremerton, WA, Naval Station San Diego, CA, Defense Distribution Depot Barstow, CA, Defense Distribution Depot San Joaquin, CA, and Naval Station Pearl Harbor, HI, by disestablishing storage and distribution functions for tires, packaged petroleum, oils, and lubricants, and compressed gases at each location.

SECRETARY OF DEFENSE JUSTIFICATION

This recommendation achieves economies and efficiencies that enhance the effectiveness of logistics support to forces as they transition to more joint and expeditionary operations. This recommendation disestablishes the wholesale supply, storage, and distribution functions for all tires; packaged petroleum, oils and lubricants; and compressed gases used by the Department of Defense, retaining only the supply contracting function for each commodity. The Department will privatize these functions and will rely on private industry for the performance of supply, storage, and distribution of these commodities. By doing so, the Department can divest itself of inventories and can eliminate infrastructure and personnel associated with these functions. This recommendation results in more responsive supply support to user organizations and thus adds to capabilities of the future force. The recommendation provides improved support during mobilization and deployment, and the sustainment of forces when deployed worldwide. Privatization enables the Department to take advantage of the latest technologies, expertise, and business practices, which translates to improved support to customers at less cost.

It centralizes management of tires; packaged petroleum, oils, and lubricants; and compressed gases; and eliminates unnecessary duplication of functions within the Department. Finally, this recommendation supports transformation by privatizing the wholesale storage and distribution processes from DoD activities.

In addition to the actions described in this recommendation, the Department is also disestablishing storage and distribution functions for tires, packaged petroleum, oils, and lubricants, and compressed gases at Red River Army Depot, TX. The storage and distribution functions at this additional location are now being

disestablished as part of a recommendation for the full closure of the Red River Army Depot installation. The recommendation to close the installation fully supports all objectives intended by this recommendation.

COMMUNITY CONCERNS

There were no formal expressions from the community.

COMMISSION FINDINGS

The Commission found no reason to disagree with the recommendation of the Secretary of Defense.

COMMISSION RECOMMENDATIONS

The Commission found the Secretary's recommendation consistent with the final selection criteria and the Force Structure Plan. Therefore, the Commission approves the recommendation of the Secretary.

DETROIT ARSENAL, MICHIGAN (JOINT CROSS SERVICE GROUP – SUPPLY AND STORAGE; DEPOT LEVEL REPAIRABLE PROCUREMENT MANAGEMENT CONSOLIDATION)

SECRETARY OF DEFENSE RECOMMENDATION

Realign Lackland Air Force Base, TX, as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablish them as Defense Logistics Agency Inventory Control Point functions; relocate the procurement management and related support functions for depot-level repairables to Robins Air Force Base, GA, and designate them as Defense Supply Center Columbus, OH, Inventory Control Point functions; relocate the remaining integrated materiel management, user, and related support functions to Robins Air Force Base, GA.

Realign Soldier Systems Center, Natick, MA, by relocating the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Philadelphia, PA, and reestablishing them as Defense Logistics Agency Inventory Control Point functions and by disestablishing the procurement management and related support functions for depot-level repairables and designating them as Defense Supply Center Philadelphia, PA, Inventory Control Point functions.

Realign Detroit Arsenal, MI, by relocating the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablishing them as Defense Logistics Agency Inventory Control Point functions, and by disestablishing the procurement management and related support functions for depot-level repairables and designating them as Defense Supply Center Columbus, OH, Inventory Control Point functions.

Realign Rock Island Arsenal, IL, as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablish them as Defense Logistics Agency Inventory Control Point functions; relocate the procurement management and related support functions for depot-level repairables to Detroit Arsenal, MI, and designate them as Defense Supply Center Columbus, OH, Inventory Control Point functions; and relocate the remaining integrated materiel management, user, and related support functions to Detroit Arsenal, MI.

Realign Ft. Huachuca, AZ, as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and designate them as Defense Logistics Agency Inventory Control Point functions; relocate the procurement management and related support functions for depot-level repairables to Aberdeen Proving Ground, MD, and designate them as Defense Supply Center Columbus, OH, Inventory Control Point functions; and relocate the remaining integrated materiel management, user, and related support functions to Aberdeen Proving Ground, MD.

Realign Naval Support Activity Mechanicsburg, PA, as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items, except those Navy items associated with Nuclear Propulsion Support, Level 1/Subsafe and Deep Submergence System Program (DSSP) Management, Strategic Weapon Systems Management, Design Unstable/Preproduction Test, Special Waivers, Major End Items and Fabricated or Reclaimed items to Defense Supply Center Columbus, OH, and reestablish them as Defense Logistics Agency Inventory Control Point functions; disestablish the procurement management and related support functions for depot-level repairables and designate them as Defense Supply Center Columbus, OH, Inventory Control Point functions; and relocate the oversight of Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items and the oversight of procurement management and related support functions for depot-level repairables to the Defense Logistics Agency, Fort Belvoir, VA.

Realign Marine Corps Base, Albany, GA, as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support Inventory Control Point functions for any residual Consumable Items to Defense Supply Center Columbus, OH, and reestablish them as Defense Logistics Agency Inventory Control Point functions; disestablish the procurement management and related support functions for depot-level repairables and designate them as Defense Supply Center Columbus, OH, Inventory Control Point functions; and relocate the oversight of Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items and the oversight of procurement management and related support functions for depot-level repairables to the Defense Logistics Agency, Fort Belvoir, VA.

Realign Naval Support Activity Philadelphia, PA, Tinker Air Force Base, OK, Hill Air Force Base, UT, and Robins Air Force Base, GA, by relocating the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items, except those Navy items associated with Design Unstable/Preproduction Test, Special Waivers and Major End Items to Defense Supply Center Richmond, VA, and reestablishing them as Defense Logistics Agency Inventory Control Point functions, and by

disestablishing the procurement management and related support functions for depot-level repairables and designating them as Defense Supply Center Richmond, VA, Inventory Control Point functions.

Realign Redstone Arsenal, AL, as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support Inventory Control Point functions for Aviation Consumable Items to Defense Supply Center Richmond, VA, and reestablish them as Defense Logistics Agency Aviation Inventory Control Point functions; disestablish the procurement management and related support functions for Aviation depot-level repairables and designate them as Defense Supply Center Richmond, VA, Aviation Inventory Control Point functions; relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support Inventory Control Point functions for Missile Consumable Items to Defense Supply Center Columbus, OH; reestablish them as Defense Logistics Agency Missile Inventory Control Point functions; disestablish the procurement management and related support functions for missile depot-level repairables and designate them as Defense Supply Center Columbus, OH, Missile Inventory Control Point functions; and realign a portion of the remaining integrated materiel management, user, and related support functions necessary to oversee the Inventory Control Point activities at Aberdeen Proving Ground, MD, Detroit Arsenal, MI, Soldier System Center, Natick, MA, and Redstone Arsenal, AL, to Headquarters Army Materiel Command (AMC).

Realign Wright-Patterson Air Force Base, OH, by relocating the oversight of Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items and the oversight of procurement management and related support functions for depot-level repairables to the Defense Logistics Agency, Fort Belvoir, VA.

Realign Fort Belvoir, VA, by assigning the oversight of Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items and the oversight of procurement management and related support functions for depot-level repairables to the Defense Logistics Agency, Fort Belvoir, VA.

SECRETARY OF DEFENSE JUSTIFICATION

The Supply & Storage Joint Cross Service Group looked at the responsibility for consumable and depot-level repairable item management across the Department of Defense. This recommendation, together with elements of a base closure recommendation, supports the migration of the remaining Service Consumable Items to the oversight and management of a single DoD agency/activity. This proposal moves select Inventory Control Point functions (Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support) to DLA. A number of Inventory Control Point functions (Allowance/Initial Supply Support List Development, Configuration Management, User Engineering Support, Provisioning, and User Technical Support) will be retained by the Services to maintain the appropriate critical mass to perform requirements and engineering. In addition, this recommendation realigns or relocates the procurement management and related support functions for the procurement of DLRs to DLA.

For both consumable items and the procurement management of DLRs, this recommendation provides the opportunity to further consolidate Service and DLA Inventory Control Points by supply chain type. Defense Supply Center Columbus, OH (DSCC), manages the Maritime and Land supply chain, the Defense Supply Center Richmond, VA (DSCR), manages the Aviation supply chain, and Defense Supply Center Philadelphia, PA (DSCP), manages the Troop Support supply chain. The realignment should provide labor savings through transfer in place (application of standard labor rates across Inventory Control

Points, headquarters staff reductions, and consolidation of support functions), reduce labor and support costs (from site consolidation) and business process improvements, such as consolidation of procurement under a single inventory materiel manager, reduction of disposal costs, and improved stock positioning. Savings related to overhead/support functions, especially at those locations where physical realignments occur at a lead center, can be anticipated. Finally, this recommendation supports transformation by transferring procurement management of all Service DLRs to a single DoD agency/activity.

This recommendation also allows for the relocation of the remaining Army ICP functions at Fort Huachuca (integrated materiel management, user, and related support functions) to be collocated with its respective Life Cycle Management Command.

This recommendation relocates Air Force ICP functions from Lackland AFB to Robins AFB to provide for the continuation of secure facilities required by the Lackland ICP.

In addition, while this recommendation incorporates most of the actions required to complete the transfer of management to DLA, one element is captured in the closure recommendation associated Fort Monmouth, NJ, as noted below:

The realignment of Fort Monmouth, NJ, which relocates the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablishes them as Defense Logistics Agency Inventory Control Point functions; relocates the procurement management and related support functions for depot-level repairables to Aberdeen Proving Ground, MD, and designates them as Defense Supply Center, Columbus, OH, Inventory Control Point functions; and relocates the remaining integrated materiel management, user, and related support functions to Aberdeen Proving Ground, MD, has been incorporated into the closure of Fort Monmouth, NJ.

COMMUNITY CONCERNS

The Illinois/Rock Island Arsenal community argued DoD greatly deviated from the selection criteria by not basing its decisions regarding the Rock Island Arsenal on military value and cost savings. Rock Island Arsenal Tank Automotive and Armaments Command (TACOM) had a higher military value score than Detroit Arsenal TACOM, yet the lower-ranked facility would gain the management of the depot-level repairable mission. The community claimed facilities at Detroit Arsenal had insufficient space to accommodate Rock Island's TACOM mission. The community expressed concerns about discrepancies in the number of positions identified (740 versus 1,129) with the moves and efficiencies at TACOM Rock Island, which in their view underestimated true costs. Similarly, they asserted military construction costs identified in the COBRA data for Detroit Arsenal were grossly understated by either \$42 million or \$85 million, depending on the source of data. They claimed a move to Michigan raised Anti-terrorism and Force Protection issues, since Rock Island Arsenal meets and exceeds force protection requirements, while Detroit does not. Moving Rock Island TACOM away from the Engineering support and PEO combat system could also result in the loss of synergy.

The Lackland Air Force Base community claimed the DoD recommendation to disassemble the Cryptologic Systems Group (CPSG) could severely damage our national security, which therefore would violate several BRAC military value criteria. The community argued that the loss of intellectual capital and experienced workers in a very specialized field would be difficult to reconstitute.

COMMISSION FINDINGS

The Commission found there was a discrepancy in the number of positions identified to transfer from Rock Island Arsenal, IL. The entire TACOM-Rock Island organization with approximately 1,100 positions would be affected by this recommendation. Re-running COBRA to capture additional costs to account for DoD's personnel discrepancy resulted in increased moving costs, and a \$15 million dollar increase in military construction for gaining facility Detroit Arsenal for this recommendation. However, even

accounting for this cost increase, the overall Rock Island portion of this recommendation remained sound from a military value standpoint, as well as being cost effective.

Finally, the Commission found that disestablishing and realigning the mission of the Cryptologic Systems Group at Lackland Air Force Base has a potential to damage national security, and constituted a substantial deviation. This section of the recommendation was therefore deleted by the Commission by amendment.

COMMISSION RECOMMENDATIONS

The Commission found that the Secretary of Defense deviated substantially from final selection criteria 1, 4 and 5, as well as from the Force Structure Plan. Therefore, the Commission recommends the following:

Realign Soldier Systems Center, Natick, MA, by relocating the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Philadelphia, PA, and reestablishing them as Defense Logistics Agency Inventory Control Point functions and by disestablishing the procurement management and related support functions for depot-level repairables and designating them as Defense Supply Center Philadelphia, PA, Inventory Control Point functions.

Realign Detroit Arsenal, MI, by relocating the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablishing them as Defense Logistics Agency Inventory Control Point functions, and by disestablishing the procurement management and related support functions for depot-level repairables and designating them as Defense Supply Center Columbus, OH, Inventory Control Point functions.

Realign Rock Island Arsenal, IL, as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablish them as Defense Logistics Agency Inventory Control Point functions; relocate the procurement management and related support functions for depot-level repairables to Detroit Arsenal, MI, and designate them as Defense Supply Center Columbus, OH, Inventory Control Point functions; and relocate the remaining integrated materiel management, user, and related support functions to Detroit Arsenal, MI.

Realign Ft. Huachuca, AZ, as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and designate them as Defense Logistics Agency Inventory Control Point functions; relocate the procurement management and related support functions for depot-level repairables to Aberdeen Proving Ground, MD, and designate them as Defense Supply Center Columbus, OH, Inventory Control Point functions; and relocate the remaining integrated materiel management, user, and related support functions to Aberdeen Proving Ground, MD.

Realign Naval Support Activity Mechanicsburg, PA, as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items, except those Navy items associated with Nuclear Propulsion Support, Level 1/Subsafe and Deep Submergence System Program (DSSP) Management, Strategic Weapon Systems Management, Design Unstable/Preproduction Test, Special Waivers, Major End Items and Fabricated or Reclaimed items to Defense Supply Center Columbus, OH, and reestablish them as Defense Logistics Agency Inventory Control Point functions; disestablish the procurement management and related support functions for depot-level repairables and designate them as Defense Supply Center Columbus, OH, Inventory Control Point functions; and relocate the oversight of

Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items and the oversight of procurement management and related support functions for depot-level repairables to the Defense Logistics Agency, Fort Belvoir, VA.

Realign Marine Corps Base, Albany, GA, as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support Inventory Control Point functions for any residual Consumable Items to Defense Supply Center Columbus, OH, and reestablish them as Defense Logistics Agency Inventory Control Point functions; disestablish the procurement management and related support functions for depot-level repairables and designate them as Defense Supply Center Columbus, OH, Inventory Control Point functions; and relocate the oversight of Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items and the oversight of procurement management and related support functions for depot-level repairables to the Defense Logistics Agency, Fort Belvoir, VA.

Realign Naval Support Activity Philadelphia, PA, Tinker Air Force Base, OK, Hill Air Force Base, UT, and Robins Air Force Base, GA, by relocating the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items, except those Navy items associated with Design Unstable/Preproduction Test, Special Waivers and Major End Items to Defense Supply Center Richmond, VA, and reestablishing them as Defense Logistics Agency Inventory Control Point functions, and by disestablishing the procurement management and related support functions for depot-level repairables and designating them as Defense Supply Center Richmond, VA, Inventory Control Point functions.

Realign Redstone Arsenal, AL, as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support Inventory Control Point functions for Aviation Consumable Items to Defense Supply Center Richmond, VA, and reestablish them as Defense Logistics Agency Aviation Inventory Control Point functions; disestablish the procurement management and related support functions for Aviation depot-level repairables and designate them as Defense Supply Center Richmond, VA, Aviation Inventory Control Point functions; relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support Inventory Control Point functions for Missile Consumable Items to Defense Supply Center Columbus, OH; reestablish them as Defense Logistics Agency Missile Inventory Control Point functions; disestablish the procurement management and related support functions for Missile depot-level repairables and designate them as Defense Supply Center Columbus, OH, Missile Inventory Control Point functions; and realign a portion of the remaining integrated materiel management, user, and related support functions necessary to oversee the Inventory Control Point activities at Aberdeen Proving Ground, MD, Detroit Arsenal, MI, Soldier System Center, Natick, MA, and Redstone Arsenal, AL, to Headquarters Army Materiel Command (AMC).

Realign Wright-Patterson Air Force Base, OH, by relocating the oversight of Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items and the oversight of procurement management and related support functions for depot-level repairables to the Defense Logistics Agency, Fort Belvoir, VA.

Realign Fort Belvoir, VA, by assigning the oversight of Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items and the oversight of procurement management and related support functions for depot-level repairables to the Defense Logistics Agency, Fort Belvoir, VA.

The Commission found that this change and the recommendation as amended are consistent with the final selection criteria and the Force Structure Plan. The full text of this and all Commission recommendations can be found in Appendix Q.

DETROIT ARSENAL, MICHIGAN (JOINT CROSS SERVICE GROUP – TECHNICAL; CONSOLIDATE GROUND VEHICLE DEVELOPMENT & ACQUISITION IN A JOINT CENTER)

SECRETARY OF DEFENSE RECOMMENDATION

Realign Redstone Arsenal, Huntsville, AL, by relocating the joint robotics program development and acquisition activities to Detroit Arsenal, Warren, MI, and consolidating them with the Program Executive Office Ground Combat Systems, Program Executive Office Combat Support and Combat Service Support and Tank Automotive Research Development Engineering Center. Realign the USMC Direct Reporting Program Manager Advanced Amphibious Assault (DRPM AAA) facilities in Woodbridge, VA, by relocating the Ground Forces initiative D&A activities to Detroit Arsenal, Warren, MI.

SECRETARY OF DEFENSE JUSTIFICATION

This recommendation consolidates those USMC and Army facilities that are primarily focused on ground vehicle activities in development and acquisition (D&A) at Detroit Arsenal in Warren, MI, to increase joint activity in ground vehicle development & acquisition. The D&A being consolidated is centered on manned and unmanned ground vehicle program management. In Operation Enduring Freedom (OEF) and Operation Iraqi Freedom (OIF), effectiveness in combat depends heavily on “jointness,” or how well the different branches of our military can communicate and coordinate their efforts on the battlefield. This collection of D&A expertise will not only foster a healthy mix of ideas, but will increase the ground vehicle community’s ability to develop the kinds of capabilities that can position us for the future as well as adapt quickly to new challenges and to unexpected circumstances. The ability to adapt is critical where surprise and uncertainty are the defining characteristics of the new threats.

The Joint Center for Ground Vehicle D&A located at Detroit Arsenal will be the Department of Defense’s premier facility for ground vehicle D&A. Detroit Arsenal is located in southeastern Michigan where the Research and Development headquarters reside for General Motors, Ford, Chrysler, General Dynamics Land Systems, Toyota-North America, Nissan-North America, Hino, Hyundai, Suzuki, Visteon, Delphi, Johnson Controls, Dana, and many others. The synergies gained from having a critical mass located in southeastern Michigan, and being able to leverage the world’s intellectual capital for automotive/ground vehicle Research and Development & Acquisition, will ensure the Department is prepared to meet the future demands.

The end state of this recommendation is to consolidate Department of Defense expertise in Ground Vehicle D&A activities at Detroit Arsenal. It promotes jointness, enables technical synergy, and positions the Department of Defense to exploit a center-of-mass of scientific, technical, and acquisition expertise with the personnel involved in ground vehicle Research, Development & Acquisition that currently resides at Detroit Arsenal.

COMMUNITY CONCERNS

The Redstone Arsenal community stated that program management, development and acquisition functions for unmanned robotics systems are currently assigned to Redstone Arsenal, and assigning responsibility for unmanned components for ground combat vehicles to Detroit Arsenal would destroy existing collaborative working relationships. Robotics systems require three major components (vehicle, payload and controls) for an unmanned system to perform its mission. Ground vehicle development work should be retained because Redstone is the recognized leader in the integration of unmanned systems. They noted that several unmanned systems companies are established in the Redstone community and that moving vehicle work to Detroit would significantly harm the synergies gained from established working relationships. The community questioned how the relocation would increase military value, and believed moving robotics-related vehicle development and acquisition work to Detroit would produce a negative return on investment.

COMMISSION FINDINGS

The Commission carefully examined community concerns with regard to the possible break-up of the existing center of excellence for developing and acquiring robotics components to be installed in combat vehicles. While the Commission recognizes the synergies that exist between developers of these components and private sector vendors located within the Redstone community, the Commission found merit in the underlying purpose of the recommendation, which is to consolidate programmatic decision-makers for ground combat vehicles with the Program Executive Office for Ground Combat Systems and the Tank Automotive Research and Development Center, both of which are located at Detroit Arsenal. The Commission expects that details concerning the exact number and type of personnel positions to be relocated will be determined during the post-BRAC implementation process. In making these final determinations, the Department may want to consider the overall impact the moves may have on the existing technically oriented robotics center of excellence at Redstone. Also, the Commission recognized that DoD's initial COBRA estimate improperly claimed savings for lease cost-avoidance at the Marine Corps' Woodbridge, VA facility. At the Commission's request, the Department provided a corrected cost and savings analysis which showed an 11-year return on investment, rather than the 2-year payback period originally reported. The Commission found that while adjusted savings are less than DoD's initial estimates, the recommendation provided for an overall enhancement of military value by collocating three geographically separated facilities into one location.

COMMISSION RECOMMENDATIONS

The Commission found the Secretary's recommendation consistent with the final selection criteria and the Force Structure Plan. Therefore, the Commission approves the recommendation of the Secretary.

DETROIT ARSENAL, MICHIGAN (JOINT CROSS SERVICE GROUP – TECHNICAL; CONSOLIDATE SEA VEHICLE DEVELOPMENT & ACQUISITION)

SECRETARY OF DEFENSE RECOMMENDATION

Realign Detroit Arsenal, MI, by relocating Sea Vehicle Development and Acquisition to Naval Surface Warfare Center Carderock Division, Bethesda, MD, and Program Management and Direction of Sea Vehicle Development and Acquisition to Naval Sea Systems Command, Washington Navy Yard, DC.

SECRETARY OF DEFENSE JUSTIFICATION

This recommendation positions technical sites for jointness through co-location with functions at the receiving locations. It also increases efficiency by consolidating program management of Sea Vehicle Development and Acquisition (D&A) from three sites to two principal sites; the Naval Sea Systems Command (NAVSEASYS COM) at the Washington Navy Yard (WNY), DC, and the Naval Surface Warfare Center (NSWC) Carderock Division, Bethesda, MD.

The consolidation and co-location leverages existing concentration of research, design and development, and acquisition support capabilities residing within the US Navy Headquarters and Warfare Center RD&A infrastructure. Program management for D&A will be at the Naval Sea Systems Command, Washington Navy Yard. In support of joint and transformational initiatives, this recommendation relocates management and direction of Theater Support Vessels (TSV) and other Sea Vehicle/Watercraft programs for US Army to the Naval Sea Systems Command, Washington Navy Yard. Consolidation of all program management of Sea Vehicle Programs at the Naval Sea Systems Command, Washington Navy Yard co-locates these functions and aligns with related program offices supporting Sea Vehicle Weapons and Combat systems, Hull Mechanical and Electrical, C4I integration and related sea vehicle equipment and support functions. This also places it near the principal technical direction and development agent for sea vehicles located at Naval Surface Warfare Center Carderock Division in Bethesda, MD. This recommendation is consistent with the existing partnership collaboration between the USA and the USN on Theater Support Vessels as reflected in a Memorandum of Understanding between the US Army Program Executive Office (PEO) for Combat Support and Combat Service Support (PEO CS & CSS) and the US Navy PEO for Ships Systems.

The recommendation will enhance synergy by consolidating Sea Vehicle functions to major sites, preserve healthy competition, leverage existing infrastructure, minimize environmental impact, and effect reasonable homeland security risk dispersal. The recommendation will increase efficiency by making a robust acquisition organization available to all DoD Sea Vehicle and watercraft program requirements and will increase efficiency by reducing overall manpower requirements.

COMMUNITY CONCERNS

There were no formal expressions from the community.

COMMISSION FINDINGS

The Commission found no reason to disagree with the recommendation of the Secretary of Defense.

COMMISSION RECOMMENDATIONS

The Commission found the Secretary's recommendation consistent with the final selection criteria and the Force Structure Plan. Therefore, the Commission approves the recommendation of the Secretary.